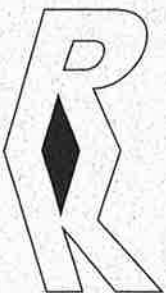


AUDITED FINANCIAL STATEMENTS
DECEMBER 31, 2018
LUZERNE CONSERVATION DISTRICT



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FOR THE YEAR ENDED DECEMBER 31, 2018

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INDEPENDENT AUDITORS' REPORT

To the District Directors
Luzerne Conservation District

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and major fund information of Luzerne Conservation District, as of and for the year ended December 31, 2018, and the related notes to the financial statements and supplementary information, which collectively comprise the District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Basis for Qualified Opinion

Management has not adopted a methodology for depreciating capital assets and establishing accumulated depreciation in the general and special revenue funds and accordingly, has not considered the need to calculate depreciation and accumulated depreciation. Accounting principles generally accepted in the United States of America require that capital assets be depreciated, which would decrease the net assets and general fund balance and change the expenditures in the general fund. The amount by which this departure would affect the net assets, fund balances and expenditures of the general fund is not reasonably determinable.

Qualified Opinion

In our opinion, except for the effects of the matter described in the "Basis for Qualified Opinion" paragraph, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities and major fund information of Luzerne Conservation District, as of December 31, 2018, and the changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of the financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. The District has not presented Management's Discussion and Analysis of the financial statements that the Government Accounting Standards Board has determined is necessary to supplement, although not required to be a part of, the basic financial statements.

Our audit was conducted for the purpose on forming opinions on the financial statements that collectively comprise the Luzerne Conservation District's basic financial statements. Several statements present budgeted information for comparative purposes only. The budget information was not audited by us and accordingly, we do not express an opinion on the budgeted information.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 6, 2019, on our consideration of the Luzerne Conservation District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Luzerne Conservation District's internal control over financial reporting and compliance.

September 6, 2019



RAY KNAUB & COMPANY, P.C.
Wyoming, Pennsylvania

LUZERNE CONSERVATION DISTRICT
 COMBINED BALANCE SHEET - ALL FUNDS AND STATEMENT OF NET ASSETS
 DECEMBER 31, 2018

	<u>GOVERNMENTAL FUND TYPES</u>			Adjustments	Statement of
	<u>General</u>	<u>Special Revenue</u>	<u>Total</u>	<u>(Note 2)</u>	<u>Net Assets</u>
ASSETS					
Cash and cash equivalents - restricted	\$ 2,554	\$ 751,609	\$ 754,163	\$ -0-	\$ 754,163
Cash and cash equivalents - unrestricted	316,257	-0-	316,257	-0-	316,257
Accounts Receivable - Grant Sources	119,869	213,189	333,058	-0-	333,058
Due from other funds	72,731	-0-	72,731	(72,731)	-0-
Prepaid expenses	6,709	-0-	6,709	-0-	6,709
Capital assets	<u>-0-</u>	<u>-0-</u>	<u>-0-</u>	<u>407,683</u>	<u>407,683</u>
 Total assets	 <u>\$ 518,120</u>	 <u>\$ 964,798</u>	 <u>\$1,482,918</u>	 <u>\$ 334,952</u>	 <u>\$ 1,817,870</u>
LIABILITIES AND FUND BALANCES/NET ASSETS					
Liabilities:					
Accounts payable	\$ 3,686	\$ 27,060	\$ 30,746	\$ -0-	\$ 30,746
Due to other funds	-0-	72,731	72,731	(72,731)	-0-
Accrued compensation	45,254	-0-	45,254	-0-	45,254
Deposits/Advances	<u>-0-</u>	<u>361,960</u>	<u>361,960</u>	<u>-0-</u>	<u>361,960</u>
 Total liabilities	 <u>48,940</u>	 <u>461,751</u>	 <u>510,691</u>	 <u>(72,731)</u>	 <u>437,960</u>
Fund balances:					
Fund balance - unreserved	466,626	-0-	466,626	(466,626)	-0-
Fund balance - reserved	<u>2,554</u>	<u>503,047</u>	<u>505,601</u>	<u>(505,601)</u>	<u>-0-</u>
 Total fund balances	 <u>469,180</u>	 <u>503,047</u>	 <u>972,227</u>	 <u>(972,227)</u>	 <u>-0-</u>
 Total liabilities and fund balances	 <u>\$ 518,120</u>	 <u>\$ 964,798</u>	 <u>\$1,482,918</u>		
Net assets:					
Invested in capital assets (net of related debt)				\$ 407,683	\$ 407,683
Unrestricted				466,626	466,626
Restricted				<u>505,601</u>	<u>505,601</u>
 Total net assets				 <u>\$1,379,910</u>	 <u>\$ 1,379,910</u>

The accompanying notes are an integral part of this financial statement.

LUZERNE CONSERVATION DISTRICT
 COMBINED STATEMENT OF REVENUE, EXPENDITURES AND
 CHANGES IN FUND BALANCES - ALL FUNDS AND STATEMENT OF ACTIVITIES
 FOR THE YEAR ENDED DECEMBER 31, 2018

	<u>GOVERNMENTAL FUND TYPES</u>			<u>Adjustments (Note 2)</u>	<u>Statement of Activities</u>
	<u>General</u>	<u>Special Revenue</u>	<u>Total</u>		
REVENUES:					
Luzerne County	\$ 15,000	\$ -0-	\$ 15,000	\$ -0-	\$ 15,000
Pennsylvania DEP	250,869	-0-	250,869	-0-	250,869
NRCS/PACD	26,975	-0-	26,975	-0-	26,975
Permits and fees	260,488	-0-	260,488	-0-	260,488
Dirt and Gravel Road Maintenance Grant	-0-	263,993	263,993	-0-	263,993
Low Volume Paved Road Maintenance Grant	-0-	162,060	162,060	-0-	162,060
Chesapeake Bay Grants	-0-	15,010	15,010	-0-	15,010
Growing Greener Grants	-0-	376,410	376,410	-0-	376,410
Federal 319 Grants	-0-	59,451	59,451	-0-	59,451
Miscellaneous grants	-0-	1,400	1,400	-0-	1,400
Interest income	3,008	4,042	7,050	-0-	7,050
Miscellaneous	201	-0-	201	-0-	201
Workshops	2,620	-0-	2,620	-0-	2,620
Forfeited pension benefits	7,800	-0-	7,800	-0-	7,800
	<u>566,961</u>	<u>882,366</u>	<u>1,449,327</u>	<u>-0-</u>	<u>1,449,327</u>
Total revenues					
EXPENDITURES:					
Personnel costs	472,591	23,411	496,002	-0-	496,002
Chesapeake Bay Grant	-0-	23,476	23,476	-0-	23,476
Dirt and Gravel Road Maintenance Grant	-0-	175,191	175,191	-0-	175,191
Low Volume Paved Road Maintenance Grant	-0-	149,903	149,903	-0-	149,903
Growing Greener Grants	-0-	376,410	376,410	-0-	376,410
Federal 319 Grants	-0-	59,451	59,451	-0-	59,451
Miscellaneous Grants	-0-	1,400	1,400	-0-	1,400
Administrative costs	79,230	1,065	80,295	-0-	80,295
	<u>551,821</u>	<u>810,307</u>	<u>1,362,128</u>	<u>-0-</u>	<u>1,362,128</u>
Total expenditures					
Excess of revenues over expenditures	15,140	72,059	87,199	(49,651)	-0-
Change in net assets				49,651	49,651
Fund Balance - net assets at December 31, 2017	<u>454,040</u>	<u>430,988</u>	<u>885,028</u>	<u>-0-</u>	<u>885,028</u>
Fund Balance - net assets at December 31, 2018	<u>\$ 469,180</u>	<u>\$ 503,047</u>	<u>\$ 972,227</u>	<u>\$ -0-</u>	<u>\$ 934,679</u>

The accompanying notes are an integral part of this financial statement.

LUZERNE CONSERVATION DISTRICT
 COMBINED STATEMENT OF REVENUES, EXPENDITURES AND
 CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - GENERAL FUND
 FOR THE YEAR ENDED DECEMBER 31, 2018

	<u>Budget</u>	<u>Actual</u>	<u>Variance Favorable (Unfavorable)</u>
REVENUES:			
Luzerne County	\$ 15,000	\$ 15,000	\$ -0-
Pennsylvania DEP	261,384	250,869	(10,515)
NRCS/PACD	64,327	26,975	(37,352)
Permits and fees	224,000	260,488	36,488
Interest income	1,000	3,008	2,008
Miscellaneous	-0-	201	201
Forfeited pension benefits	-0-	7,800	7,800
Workshops	3,400	2,620	(780)
	<u>569,111</u>	<u>566,961</u>	<u>(2,150)</u>
Total revenues			
EXPENDITURES:			
Personnel costs	482,517	472,591	9,926
Administrative costs	94,994	79,230	15,764
	<u>577,511</u>	<u>551,821</u>	<u>25,690</u>
Total expenditures			
Excess of revenues over (under) expenditures	<u>\$ (8,400)</u>	15,140	<u>\$ 23,540</u>
Fund Balance at December 31, 2017		<u>454,040</u>	
Fund Balance at December 31, 2018		<u>\$ 469,180</u>	

The accompanying notes are an integral part of this financial statement.

LUZERNE CONSERVATION DISTRICT
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2018

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Organization

The Luzerne Conservation District (the District) was created on February 13, 1964 as provided for when the Pennsylvania General Assembly passed the Soil Conservation District Act (Act 217). The purpose of the District is to preserve soil and water resources by assisting landowners, home owners and farmers in implementing soil management plans and erosion control plans. Act 217 created the framework for Conservation Districts across the Commonwealth of Pennsylvania, yet did not create the districts as a subdivision of the Commonwealth. Likewise, the resolution creating the District by the County of Luzerne did not create the District as a subdivision of the County.

The District Directors consist of eight individuals appointed by the Luzerne County Council and one member of the Council.

Measurement Focus and Basis of Accounting

Measurement focus is a term used to describe “which” transactions are recorded within the various financial statements. Basis of accounting refers to “when” transactions are recorded regardless of the measurement focus applied.

Measurement Focus

On the government-wide Statement of Net Assets and The Statement of Activities, and in the fund financial statements, governmental activities are presented using the current financial resources measurement focus. All government funds utilize a “current financial resources” measurement focus. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

Basis of Accounting

In the government-wide Statement of Net Assets and Statement of Activities, governmental activities are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset is used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

In the fund financial statements, governmental funds are presented on the modified accrual basis of accounting. Under this modified accrual basis of accounting, revenues are recognized when “measurable and available.” Measurable means knowing or being able to reasonably estimate the amount. Available means collectible within the current period or within sixty days after year end. Expenditures (including capital outlay) are recorded when the related fund liability is incurred, except for general obligation bond principal and interest which are reported when due. The following are the District’s governmental fund types:

General Fund – the general operating fund of the District, accounts for all financial resources of Luzerne Conservation District that are not required to be accounted for in the special revenue funds.

LUZERNE CONSERVATION DISTRICT
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2018

Special Revenue Funds – accounts for the proceeds of specific revenue sources, the expenditures for which are legally restricted for purposes specified in the grant agreements.

Assets, Liabilities and Equity

Cash

For the purposes of the Statement of Net Assets, “cash and cash equivalents (both restricted and unrestricted)” includes all demand and savings accounts of the District.

Accounts Receivable – Grant Sources

In the fund financial statements, receivables from grant sources include all amounts reimbursable to the District in arrears for expenses already incurred. All amounts are due from the Commonwealth of Pennsylvania and are the result of grant contracts between the District and the Commonwealth. All amounts are both measurable and available as of the balance sheet date.

Capital Assets

The accounting treatment over property, plant, and equipment (capital assets) depends on whether the assets are used in governmental fund operations and whether they are reported in the government-wide or fund financial statements.

Government-wide Statements

In the government-wide financial statements, fixed assets are accounted for as capital assets. All fixed assets are valued at historical cost, or estimated historical cost if actual is unavailable, except for donated fixed assets, which are recorded at their estimated fair value at the date of donation.

The District does not report depreciation as required by generally accepted accounting principles.

Fund Financial Statements

In the fund financial statements, fixed assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition.

Equity Classifications

Government-wide Statements

Equity is classified as net assets and displayed in three components:

- a. Invested in capital assets, net of related debt – Consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

LUZERNE CONSERVATION DISTRICT
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2018

- b. Restricted net assets – Consists of net assets with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other government; or (2) law through constitutional provisions or enacting legislation.
- c. Unrestricted net assets – All other net assets that do not meet the definition of “restricted” or “invested in capital assets, net of related debt.”

Fund Statements

Governmental fund equity is classified as fund balance. Fund balance is further classified as reserved and unreserved, with unreserved further split between designated and undesignated.

Deposits

The District's deposits are to be 100% secured by collateral valued at market or par, whichever is lower, less the amount of the Federal Deposit Insurance Corporation (FDIC) insurance.

At December 31, 2018, the carrying amounts of the District's bank deposits were \$1,070,420. These bank deposits are collateralized with securities held by the pledging financial institution's trust department or agent, but not in the depositor-government's name.

Leave policies

Full-time District employees accrue four (4) hours of vacation leave per bi-weekly pay period during the first four (4) years of service, six (6) hours per pay period in years 5 to 14 and eight (8) hours per pay period after 15 years of service. Upon voluntary resignation or retirement, an employee is entitled to receive payment for up to a maximum of 240 hours. The liability for accumulated vacations at December 31, 2018, is \$15,465.

Sick leave is earned at a rate of four (4) hours for each bi-weekly pay period for full-time employees only. Upon voluntary resignation or retirement, an employee is entitled to receive payment for one-half of their accumulated sick leave, up to a maximum of 120 hours. The liability for accumulated sick pay at December 31, 2018, is \$9,672.

Revenues

The District receives various cost share grants and an administrative assistance grant from the Pennsylvania Department of Environmental Protection (DEP). The cost share grants are paid in arrears, upon verification that approved expenditures were paid. Revenues from these grants are recorded when the expenditures are incurred. The administrative assistance grant is paid upon completion of a “financial audit” within the guidelines of the DEP directives. This revenue is recorded upon completion of the requirements to receive the grant.

The District receives a cost share grant from NRCS and administered by the PA Association of Conservation Districts which funds up to 75% of the personnel cost of two technicians, paid in arrears, upon verification that approved expenditures are paid. Revenue from this grant is recorded when the expenditures are incurred.

LUZERNE CONSERVATION DISTRICT
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2018

The District receives a farmers' cost share grant from the Pennsylvania Chesapeake Bay Program. These funds are paid in arrears, upon verification that approved expenditures are paid. Revenue from this grant is recorded when the expenditures are incurred.

The District receives funds from the Luzerne County Council. There is no formal agreement between the District and the Council regarding the receipt of these funds; therefore, revenue is recorded when received.

The District receives administrative fees to help cover costs under the Dirt and Gravel Road and Low Volume Paved Road Maintenance Programs. The fees are payable upon approval of a contract under the program.

The District charges fees for the review and revision of Erosion and Sedimentation plans. Plans of state governmental units are exempt from fees. These funds are received upon the filing of the plan and are recorded when received.

The District from time to time conducts various fund raising events and camps. Income for these events is recognized upon the receipt of the funds, which coincides with the date of the event.

The District from time to time participates in various Growing Greener and other grant programs. These grants are paid in arrears upon submission of approved expenditures. Some of the grants also allow for the District to receive up to 20% of the funds in advance. Revenues from these grants are recorded upon completion of the requirements to receive the funds.

Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from these estimates.

Budgetary Data

Formal budgetary accounting is employed as a management control for the general fund. Annual operating budgets are adopted each year through passage of an annual budget and are amended as required from time to time. The same basis of accounting is used for both budgetary and financial reporting purposes.

NOTE 2: ADJUSTMENTS

During the course of normal operations, the District has numerous transactions between funds. On the government funds balance sheet, receivables and payables resulting from interfund transactions are classified as "Due to other funds" and "Due from other funds." These amounts are eliminated on the statement of net assets. In addition, Capital assets as described in Note 4 and Long-term debt as described in Note 6 must be adjusted to arrive at the Statement of Net Assets.

NOTE 3: ACCOUNTS RECEIVABLE

Accounts receivable – Grant Sources reflects the amounts due to the District from the PA DEP as reimbursements under the various cost share grants and from grantors as reimbursed under Growing Greener and other grants. There is no provision for uncollectable accounts.

LUZERNE CONSERVATION DISTRICT
 NOTES TO FINANCIAL STATEMENTS
 DECEMBER 31, 2018

NOTE 4: CAPITAL ASSETS

General Fixed Assets

A summary of changes in general fixed assets for the ended December 31, 2018, follows:

	<u>Building and Improvements</u>	<u>Furniture and Equipment</u>	<u>Vehicles</u>	<u>Total</u>
Balance – December 31, 2017	\$285,146	\$42,205	\$80,332	\$407,683
Acquisitions	-0-	-0-	-0-	-0-
Retirements	-0-	-0-	-0-	-0-
Balance – December 31, 2018	<u>\$285,146</u>	<u>\$42,205</u>	<u>\$80,332</u>	<u>\$407,683</u>

NOTE 5: RETIREMENT PLAN

The District participates in the defined contribution plan of the Pennsylvania Municipal Retirement System, established by the Pennsylvania Municipal Retirement Law, Act 15 of 1974, as amended. The plan covers all full-time permanent employees. Eligible employees may contribute up to ten percent of their salary to the plan. Employee contributions are immediately vested. The District is required to contribute five percent of eligible employees' compensation. District contributions are fully vested after five years of service. During 2018, total employee contributions were \$8,775 and total District contributions were \$16,976. Total administrative fees charged for 2018 were \$300. During 2018 there were forfeitures of \$7,800, all of which are available as of December 31, 2018 to offset employer contributions in future years. Plan provisions and contribution requirements are established and may be amended by the Luzerne Conservation District Board of Directors. Plan obligations were fully funded at December 31, 2017 and 2018.

NOTE 6: COMMITMENTS

The District leases two trucks for use in the West Nile Virus Grant program. Total monthly payments are \$728.68. The leases run through May 2020.

Future minimum payments required under the operating leases as of December 31, 2018 are as follows:

<u>Year ending December 31,</u>	
2019	8,744
2020	<u>3,645</u>
	<u>\$12,389</u>

NOTE 7: GRANTS

The District receives grants from the Pennsylvania Department of Environmental Protection (DEP) through the State Conservation Commission for the purpose of conducting the Dirt and Gravel Road and Low Volume Paved Road Maintenance Programs. The funds must be maintained in separate accounts and are restricted for use only as outlined in the "Dirt and Gravel Road and Low Volume Paved Road Maintenance Program Agreement between the State Conservation Commission and the Luzerne Conservation District."

LUZERNE CONSERVATION DISTRICT
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2018

The District receives grants from DEP through the State Conservation Commission for the purpose of conducting the Chesapeake Bay Financial Assistance Funding Program. The funds must be maintained in a separate account and are restricted for use only as outlined in the "Chesapeake Bay Financial Assistance Funding Program Agreement between the State Conservation Commission and the Luzerne Conservation District."

The District receives grants from DEP through the State Conservation Commission for the purpose of conducting various Growing Greener Grants. The funds must be maintained in separate accounts and are restricted for use only as outlined in the specific grant contracts between the State Conservation Commission and the Luzerne Conservation District.

The District receives grants from various agencies for the purpose of conducting and monitoring activities as agreed upon between the District and the grantees. The funds are restricted for use only as outlined in the specific grant contracts between the Luzerne Conservation District and the grantees.

NOTE 8: RISK MANAGEMENT

The District is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. Significant losses are covered by commercial insurance. There have been no significant reductions in insurance coverage from the prior year.

NOTE 9: SUBSEQUENT EVENTS

Management has evaluated the effects of all subsequent events through September 6, 2019, the date the financial statements were available to be issued, to determine if events or transactions occurring through that date require potential adjustments or disclosures in the financial statements. Management is not aware of any subsequent events that would require recognition or disclosure in the financial statements.



INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND
ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the District Directors
Luzerne Conservation District

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and major fund information of Luzerne Conservation District, as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated September 6, 2019.

The report on the District's financial statements was qualified because management has not adopted a methodology for depreciating capital assets and establishing accumulated depreciation in the general and special revenue funds and accordingly, has not considered the need to calculate depreciation and accumulated depreciation. Accounting principles generally accepted in the United States of America require that capital assets be depreciated, which would decrease net assets and fund balances and change the expenditures in the general and special revenue funds.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered Luzerne Conservation District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Luzerne Conservation District's internal control. Accordingly, we do not express an opinion on the effectiveness of Luzerne Conservation District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify certain deficiencies in internal control that we consider to be a significant deficiency.

LACK OF SEGREGATION OF DUTIES

The District has one employee who is responsible for almost all accounting functions.

Because of the lack of segregation of duties, errors and irregularities could possibly occur and not be detected on a timely basis.

Since the District does not have the resources to hire additional personnel, we recommend that the Board of Directors continue to take an active role in the accounting functions of the District.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Luzerne Conservation District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of Luzerne Conservation District in a separate letter dated September 6, 2019.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

September 6, 2019



RAY KNAUB & COMPANY, PC
Wyoming, Pennsylvania

LUZERNE CONSERVATION DISTRICT
GENERAL FUND
SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL
FOR THE YEAR ENDED DECEMBER 31, 2018

	<u>Budget</u>	<u>Actual</u>	Variance Favorable <u>(Unfavorable)</u>
Personnel costs:			
Salaries	\$ 369,490	\$ 365,907	\$ 3,583
Payroll taxes	33,254	38,808	(5,554)
Employee benefits	79,731	74,011	5,720
Pension	17,742	17,276	466
Total personnel costs	<u>500,217</u>	<u>496,002</u>	4,215
Less allocations to:			
Dirt and Gravel Road Program	(13,300)	(17,558)	4,258
Low Volume Paved Road Program	<u>(4,400)</u>	<u>(5,853)</u>	1,453
Net personnel costs	<u>482,517</u>	<u>472,591</u>	<u>9,926</u>
Administrative costs:			
Accounting and audit	6,850	6,850	-0-
Advertising	200	1,115	(915)
Dues, memberships and subscriptions	3,500	3,548	(48)
Education and Outreach	27,635	15,645	11,990
Insurance	15,800	14,563	1,237
Legal and professional	2,100	1,843	257
Office supplies	8,225	7,006	1,219
Postage and delivery	2,800	2,686	114
Repairs and maintenance	4,489	3,714	775
Telephone	8,370	8,336	34
Travel and conferences	11,325	9,932	1,393
Utilites	3,700	3,992	(292)
Total administrative costs	<u>94,994</u>	<u>79,230</u>	<u>15,764</u>
Total expenditures	<u>\$ 577,511</u>	<u>\$ 551,821</u>	<u>\$ 25,690</u>

The accompanying notes are an integral part of this financial statement.

LUZERNE CONSERVATION DISTRICT
DESCRIPTION OF FUNDS – SPECIAL REVENUE FUNDS
DECEMBER 31, 2018

Special revenue funds account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditures for specific purposes. The specific financial activities recorded in the special revenue funds are:

- Dirt and Gravel Road – This fund is used to administer all funds received and expended under the Dirt and Gravel Road Maintenance Grant.
- Low Volume Paved Road – This fund is used to administer all funds received and expended under the Low Volume Paved Road Maintenance Grant.
- Pennsylvania Chesapeake Bay Program – This fund is used to administer all funds received and expended under Pennsylvania Chesapeake Bay Program Grants.
- Streambank/Growing Greener Grants– This fund is used to administer all funds received and expended under Growing Greener Grants.
- Miscellaneous Grants – This fund is used to administer all funds received and expended under all other grants in which the District participates.

LUZERNE CONSERVATION DISTRICT
SPECIAL REVENUE FUNDS
COMBINED BALANCE SHEET
DECEMBER 31, 2018

	Chesapeake Bay	Dirt and Gravel Road	Low Volume Paved Roads	Grow Green Grants	Federal 319 Grants	Miscellaneous Grants	Total
ASSETS							
Cash and cash equivalents - restricted	\$ -0-	\$ 246,116	\$ 263,987	\$ 120,315	\$ 121,191	\$ -0-	\$ 751,609
Due from general fund	-0-	-0-	-0-	-0-	-0-	-0-	-
Grant receivable	15,182	-0-	-0-	134,560	63,447	-0-	213,189
Total assets	\$ 15,182	\$ 246,116	\$ 263,987	\$ 254,875	\$ 184,638	\$ -0-	\$ 964,798
LIABILITIES AND FUND BALANCE							
Grant advances	\$ -0-	\$ -0-	\$ -0-	\$ 196,546	\$ 165,414	\$ -0-	\$ 361,960
Accounts payable	-0-	-0-	-0-	27,060	-0-	-0-	27,060
Due to general fund	15,182	5,319	1,827	31,179	19,224	-0-	72,731
Total liabilities	15,182	5,319	1,827	254,785	184,638	-0-	461,751
Fund balance - reserved	-0-	240,797	262,160	90	-0-	-0-	503,047
Total liabilities and fund balance	\$ 15,182	\$ 246,116	\$ 263,987	\$ 254,875	\$ 184,638	\$ -0-	\$ 964,798

The accompanying notes are an integral part of this financial statement.

LUZERNE CONSERVATION DISTRICT
SPECIAL REVENUE FUNDS
COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
FOR THE YEAR ENDED DECEMBER 31, 2018

	Chesapeake Bay	Dirt and Gravel Road	Low Volume Paved Road	Grow Green Grants	Federal 319 Grants	Miscellaneous Grants	Total
Revenues:							
Dirt and Gravel Road Maintenance Grant	\$ -0-	\$ 263,993	\$ -0-	\$ -0-	\$ -0-	\$ -0-	\$ 263,993
Low Volume Paved Road Grant	-0-	-0-	162,060	-0-	-0-	-0-	162,060
Chesapeake Bay Grants	15,010	-0-	-0-	-0-	-0-	-0-	15,010
Growing Greener Grants	-0-	-0-	-0-	376,410	-0-	-0-	376,410
Federal 319 Grants	-0-	-0-	-0-	-0-	59,451	-0-	59,451
Miscellaneous Grants	-0-	-0-	-0-	-0-	-0-	1,400	1,400
Interest income	82	1,479	2,428	53	-0-	-0-	4,042
Total revenues	15,092	265,472	164,488	376,463	59,451	1,400	882,366
Expenditures:							
Personnel costs	-0-	17,558	5,853	-0-	-0-	-0-	23,411
Cost share expenditures	23,476	175,191	149,903	376,410	59,451	1,400	785,831
Auto and Travel	-0-	347	379	-0-	-0-	-0-	726
Administrative	-0-	170	169	-0-	-0-	-0-	339
Total expenditures	23,476	193,266	156,304	376,410	59,451	1,400	810,307
Revenues (under) over expenditures	(8,384)	72,206	8,184	53	-0-	-0-	72,059
Fund balance-reserved-December 31, 2017	8,384	168,591	253,976	37	-0-	-0-	430,988
Fund balance-reserved-December 31, 2018	-	\$ 240,797	\$ 262,160	\$ 90	\$ -0-	\$ -0-	\$ 503,047

The accompanying notes are an integral part of this financial statement.